



COUNTY OF SAN DIEGO

AGENDA ITEM

BOARD OF SUPERVISORS

GREG COX
First District
 COUNTY OF SAN DIEGO
 DIANNE JACOB
Second District
 2015 DEC 7 AM 11:41
 DAVE ROBERTS
Third District
 CLERK OF THE BOARD
 OF SUPERVISORS
 RON ROBERTS
Fourth District
 BILL HORN
Fifth District

DATE: December 15, 2015

XX

TO: Board of Supervisors

SUBJECT: REQUEST FOR SINGLE SOURCE PROCUREMENT OF JUVENILE INTERVENTION AND DIVERSION SERVICES (DISTRICTS: ALL)

Overview

Since 2014, the District Attorney, Probation Department, and Public Defender have partnered with the National Conflict Resolution Center (NCRC) and community-based organizations in a successful pilot program in City Heights that diverts youth who have committed low level or first-time crimes from the formal juvenile justice system. In place of detention or prosecution, the City Heights Restorative Community Conference Pilot Project succeeded in providing a restorative justice model in which youth meet face-to-face with victims and community stakeholders and work out a plan to repair the harm.

The Sheriff and the District Attorney seek to build upon this promising pilot program and partner with NCRC in Southeastern San Diego and surrounding areas in the development of the Avoiding the Pipeline to Prison program, a comprehensive, proactive program that will use restorative justice principles and community building practices in the responses to youth involved in school discipline and juvenile justice system. At the same time, NCRC will develop a Center for Community Cohesion, which will offer community members conflict management and communication training in conjunction with law enforcement.

NCRC has spearheaded a number of projects seeking to make progressive change in the juvenile justice system in San Diego and has a record of building collaborative relationships with community members and justice system partners to achieve a high rate of success in steering youth out of the justice system. Additionally, NCRC is in a unique position of being able to leverage County funds with matching funds from private donors and has secured private funding in the amount of \$1.0 million over a 5-year period to match the funding from the County for this project. NCRC's success in restorative community conferencing and their private funding sources make them uniquely qualified to perform this service.

This is a request for authorization of single source procurement of the National Conflict Resolution Center's Avoiding the Pipeline to Prison program services in the amount of \$200,000 for an initial one-year term with four (4) option years.

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Recommendation(s)

SHERIFF, DISTRICT ATTORNEY, SUPERVISOR GREG COX AND SUPERVISOR RON ROBERTS

1. In accordance with Board Policy A-87, Competitive Procurement, approve and authorize the Director, Department of Purchasing and Contracting to enter into discussions with the National Conflict Resolution Center, and, subject to mutual agreement, award a contract in the amount of up to \$200,000 to expand the Avoiding the Pipeline to Prison program and develop a Center for Community Cohesion based in Southeastern San Diego for one year with four option years and an additional six months if needed, and to amend the contract as needed to reflect changes to services and funding subject to the approval and funding of the Sheriff and District Attorney. Waive the advertising requirements of Board Policy A-87.
2. Establish appropriations of \$200,000 in the Proposition 172 Special Revenue Fund, Operating Transfer Out, for Restorative Community Conferencing services in the Sheriff's Department based on available Proposition 172 Fund prior year fund balance. **(4 VOTES)**
3. Establish appropriations of \$200,000 in the Sheriff's Department, Services and Supplies, for Restorative Community Conferencing services based on an Operating Transfer from the Proposition 172 Special Revenue Fund. **(4 VOTES)**

Fiscal Impact

Funds for this request are not included in the Fiscal Year 2015-16 Operational Plan for the Sheriff's Department. If approved, this request will result in current year costs and revenue of \$200,000. Subsequent year costs will be included in future year Operational Plans for the Sheriff's Department. The funding source is available Proposition 172 fund balance in the Proposition 172 Special Revenue Fund. There will be no change in net General Fund cost and no additional staff years.

Business Impact Statement

N/A

Advisory Board Statement

N/A

Background

Juvenile crime in San Diego is at its lowest point in decades, dropping more than 50 percent in the last five years. At least part of this decline is due to the County's Comprehensive Strategy for Youth, Family and the Community (Comprehensive Strategy), which is a coordinated approach to juvenile justice by community and public agency partners, including the Sheriff's Department, District Attorney's Office, and Probation Department. The Comprehensive Strategy calls for prevention, early intervention and diversion programs such as restorative justice to keep most youth from formal justice system involvement. Supervisors Ron Roberts and Greg Cox, longtime proponents for juvenile prevention and intervention programs, recently memorialized the Comprehensive Strategy into existing Board Policy A-92, ensuring it continues to be part of the

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fabric of our juvenile justice system.

Starting in 2014, the District Attorney, Probation Department, and Public Defender partnered with the National Conflict Resolution Center (NCRC) in a pilot program in City Heights that diverts youth arrested by the San Diego Police Department and the San Diego Unified School District Police Department for crimes involving victims, when the victim is willing to participate and the youth accepts responsibility for the harm caused by their offense. Instead of detention or prosecution, the City Heights Restorative Community Conferencing (RCC) Pilot Project provides a restorative justice model in which youth meet face-to-face with victims and community stakeholders and work out a plan to repair the harm. Of the 29 youth who have completed the program, 28 have complied with their action plans, which have included performing community service, attending substance abuse services, repairing damaged property, and other appropriate actions. The program helps youth make amends and turn their lives around with the input and support of the community, ensuring they learn from a mistake instead of derailing their positive development with involvement in the juvenile justice system.

Prior to the 2014 pilot, NCRC had a long history of partnering with the County of San Diego in providing conflict management and dispute resolution services. This year, in addition to the City Heights program, the organization provided a unique County-funded program at Lincoln High School in Southeastern San Diego designed to improve the relationship between the community and law enforcement.

The Sheriff and District Attorney seek to partner with the National Conflict Resolution Center (NCRC) on the Avoiding the Pipeline to Prison program and the development of a Center for Community Cohesion based in Southeastern San Diego. The Avoiding the Pipeline to Prison program is operational in the City Heights neighborhood of San Diego, and will be expanded to Southeastern San Diego and neighboring communities. Youth who reside in Lemon Grove, Spring Valley, National City and the neighborhoods of Mount Hope, North Park, Oak Park, Logan Heights, Skyline, Rolando and Bay Terraces in the city of San Diego can receive prevention, early intervention, communication, conflict management, mentoring, mediation and restorative justice services through the program expansion. For this 5-year pilot program, NCRC will leverage funds received from the County (\$200,000 per year) with matching commitments from private donors including the California Endowment and private foundations for development and implementation of the Avoiding the Pipeline to Prison initiative. The total 5-year pilot program cost is anticipated to be \$2.0 million, with \$1.0 million in County funding and \$1.0 million in private funding. The funding will support the establishment of a Southeastern San Diego center of operations, the Center for Community Cohesion, and will be used for personnel, consultants, and non-personnel costs such as rent, mileage and supplies.

NCRC anticipates serving 1,650 people each year, with 650 of the total being youth. Over the 5 year term of the contract, it is projected that over 8,000 citizens, including 3,250 youth will have received restorative justice, conflict management and communication training in conjunction with law enforcement. Youth will be referred to the restorative justice component of the program by schools, the Probation Department, San Diego Sheriff's Department, San Diego Police Department and the District Attorney's Office.

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This proposed program goals include:

- Increased community engagement
- Improved law enforcement and community relations
- Increased impact for each tax dollar spent
- Reduced youth involvement with juvenile court, Probation and custody
- Reduced recidivism
- Increased victim satisfaction rates
- Reduced disproportionate minority contact
- Decreased repeat calls for law enforcement services

This unique public/private partnership will build upon existing restorative justice and diversion program currently in place to create an alternative to the juvenile and criminal justice systems.

NCRC has spearheaded a number of projects seeking to make progressive change in the juvenile justice system in San Diego and has a record of building collaborative relationships with community members and justice system partners to achieve a high rate of success in steering youth out of the justice system. NCRC's success in restorative community conferencing ability to leverage County funds with matching funds from private donors make them uniquely qualified to perform this service.

This is a request for authorization for single source procurement of the National Conflict Resolution Center's Avoiding the Pipeline to Prison Services and development of the Center for Community Cohesion for an initial one-year term with four (4) option years.

Linkage to the County of San Diego Strategic Plan

Today's proposed action supports the Healthy Families and Safe Communities Strategic Initiatives of the County of San Diego's 2015-2020 Strategic Plan by expanding services that support the positive development of San Diego youth and focus on creating healthy, safe and thriving communities.

Respectfully submitted,



WILLIAM D. GORE
Sheriff



BONNIE M. DUMANIS
District Attorney



GREG COX
Supervisor, First District



RON ROBERTS
Supervisor, Fourth District

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ATTACHMENT(S)
N/A

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AGENDA ITEM INFORMATION SHEET

REQUIRES FOUR VOTES: Yes No

WRITTEN DISCLOSURE PER COUNTY CHARTER SECTION 1000.1 REQUIRED

Yes No

PREVIOUS RELEVANT BOARD ACTIONS:

N/A

BOARD POLICIES APPLICABLE:

A-87, Competitive Procurement

A-92, Juvenile Justice

BOARD POLICY STATEMENTS:

This program supports Board Policy A-92 by expanding diversion opportunities and supporting promising juvenile justice practices to meet the needs of youth.

Board Policy A-87, Competitive Procurement - Single Source procurement is requested for Juvenile Intervention and Diversion Services through the National Conflict Resolution Center (NCRC).

Item or Service and Term: The service to be procured is the "Avoiding the Pipeline to Prison" program from the National Conflict Resolution Center for an initial term of one year with four (4) additional option years.

Benefits to the County of San Diego: As an alternative to justice system processing, the NCRC Avoiding the Pipeline to Prison Program offers specific juvenile offenders early intervention, communication, conflict management, mentoring, mediation and restorative justice services. The program helps youth make amends and turn their lives around with the input and support of the community, ensuring they learn from a mistake instead of derailing their positive development with involvement in the juvenile justice system.

Justification: The NCRC along with the District Attorney, Public Defender and the San Diego Police Department currently participate in the successful City Heights Restorative Community Conferencing (RCC) Pilot Project. The Sheriff and District Attorney seek to partner with NCRC to expand another program, the "Avoiding the Pipeline to Prison" program from City Heights to the surrounding communities and to develop a Center for Community Cohesion based in Southeastern San Diego. NCRC has spearheaded a number of projects seeking to make progressive change in the juvenile justice system in San Diego and has a record of building collaborative relationships with community members and justice system partners to achieve a high rate of success in steering youth out of the justice system.

NCRC is also uniquely qualified to expand these services due to their ability to leverage \$1.0 million in funding from non-profit donors for the Avoid the Pipeline to Prison program.

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Fair and Reasonable Pricing: The pricing has been determined as fair and reasonable. The Sheriff and District Attorney's annual expenditure of \$200,000 represents only fifty percent (50%) of the total program cost with private donations making up the balance. Since the County will receive the full value of the program at reduced cost, we have determined that the pricing is fair and reasonable.

MANDATORY COMPLIANCE:

N/A

ORACLE AWARD NUMBER(S) AND CONTRACT AND/OR REQUISITION NUMBER(S):

Pending.

ORIGINATING DEPARTMENT: Sheriff; District Attorney; District 1, Board of Supervisors; District 4, Board of Supervisors

OTHER CONCURRENCES(S): N/A

CONTACT PERSON(S):

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